

### Liability for space law revisited

Session 1e: Space Law and Policy: Transposing sustainability into effective legal solutions

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## Incentives and solutions in law for space debris

- 1. Some solutions found, e.g. in national laws (France), some in contract practice, but:
- 2. Heritage of State to State international regime for space liability continues
- 3. De lege lata split between absolute and fault liability remains, to the detriment of outer space environmental considerations
- 4. **Look to** how technical codes and guidelines (IADC, ITU, EU etc) might interact with the fault liability regime for damage in orbit
- 5. Few states want to bear int. liability for private sector, especially for debris
  - Appropriate moment in time to look to law of sustainability for outer space?

# Damage to space environment and liability

- 1. Dispute whether damage to 'space environment' falls under Art I(d) LIAB
  - Art I(a) LIAB: Loss of life, injury, health, loss of or damage to property
- 2. Significance of debris avoidance, mitigation and removal:
  - Recognised in national and agency practice
  - But not in State to State liability system
  - No standard of 'fault' for liability under Art III LIAB
- 3. Non-compliance with technical guidelines **not** *per se* **fault** (int.)
  - See delegate question to COPUOS
  - Ex contrario: compliance with guidelines = no (int. State) liability?
  - Guidelines to be accorded some form of legal status
- 5. National law: enforcement of guidelines through amende (France)
  - Expert evidence on question of fault

### Sustainability v. ultrahazardous risks

- 1. Focus of int. system not on sustainability, but liability
  - No precautionary principle, no polluter pays principle
  - Art IX OST; Art 7 MOON:
  - Precautionary measures primarily aimed at nuclear propellants, chemicals, etc.
  - Now: growing influence of standardisation through EU /ESA rules on dangerous substances, mitigation, (REACH/ISO etc)
- 2. Original approach to outer space liability in *travaux preparatoires* was **absolute liability** 
  - State to State liability solutions for ultra-hazardous risks remains backbone
  - Fault liability simply means each system carries its own risks
- 3. Debate about limits to State responsibility for its private space sector

# State responsibility as 'fall-back' for wrongful State actions

- 1. Art VI OST
  - State responsibility for activities of non-governmental sector
  - 'Attributable'
- 2. Duties on States to impose compliance by private sector
  - to be monitored by 'appropriate state'
- 3. No definition, other than UN Resolutions in 2004, 2007
  - Launching State, 59/115; Registration practice 62/101
  - Control to be exercised at national level
- 4. Not an answer to immediate problem of outer space 'fault'
  - Need for 'Trail Smelter' approach to debris contamination -
  - ILC 'Draft Articles on Responsibility of States' 2001

#### Unlimited liability for space debris

- 1. Rationale of liability for damage to outer space:
  - Casum sentit dominus/ each party bears its own loss
  - Hence fault liability
- 2. Unlimited liability of launching state(s)
  - Devolve as limited liability onto operator (if national space statute)
  - e.g. Art 14, LOS
- 3. N.B.: no absolute or strict liability, unless based on rule of law
  - See major int. conventions and national laws on hazardous risks
- 4. Not possible to develop totally new prevention or liability regime
  - Ergo: look for new line of interpretation

## Moving forward from technical to legal standards

#### Solutions through national law

- 1. Flowdown of liability onto private sector by statute
  - France, UK, NL etc
  - Some with guarantee (US, France)
- 2. Different operative techniques
  - Statutory right of state redress; imposing liability by statute on operator
- Coupled with: limitation of liability
   Incentive by State for private sector to continue with space activities
- 4. Unlimited liability in space always an issue for State

#### **Towards appropriate solutions**

- 1. Limiting (unlimited) State liability for private sector
  - Current talk of channelling (limited) liability onto operator
- 2. Recognition of technical guidelines by analogy to precautionary principle
  - Agency guidelines already pre-mission requirements
  - Improve coordination of tracking and registration under REG (reentry etc)
- 3. New approach to existing models
  - Revise terminology of soft law to 'state of the art'
  - International community can interpret these as of legal value
  - Not per se indicative of fault
- 4. Adherence to technical standards not per se a valid defence in law

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